

1997-98 SESSION COMMITTEE HEARING RECORDS

Committee Name:

Joint Committee on
Finance (JC-Fi)

Sample:

Record of Comm. Proceedings ... RCP

- 05hrAC-EdR_RCP_pt01a
- 05hrAC-EdR_RCP_pt01b
- 05hrAC-EdR_RCP_pt02

➤ Appointments ... Appt

➤ **

➤ Clearinghouse Rules ... CRule

➤ **

➤ Committee Hearings ... CH

➤ **

➤ Committee Reports ... CR

➤ **

➤ Executive Sessions ... ES

➤ **

➤ Hearing Records ... HR

➤ **

➤ Miscellaneous ... Misc

➤ 97hrJC-Fi_Misc_pt181

➤ Record of Comm. Proceedings ... RCP

➤ **

Recommendations for the Use of GPR for the Support of the Snowmobile Program-Related

General Purpose Revenues (GPR) in the amount of \$1.8 million would be allocated within DNR to:

- offset the use of snowmobile registration funds for existing Department of Natural Resources snowmobile enforcement and administrative expenditures.
- expend the number of hours spent by Department conservation wardens on snowmobile enforcement from approximately 6,000 hours (equivalent to 3.0 FTE) to 18,000 (equivalent the initial 3 FTE plus an additional 5.6 FTE).
- increase the amount of funds going to the county enforcement aids program from \$200,000 per year to \$300,000 and
- provide funds from the snowmobile program to share proportionately with other motorized recreation programs in continuing the automation of the recreation vehicle registration process.

The funding of affected program components would look like the following:

Existing	New GPR Funding	SEG Offset to Trails
LE/SAFETY TRAINING	\$522,500	\$522,500
COUNTY ENF AIDS	\$200,000	\$200,000
AIDS ADMIN	\$135,900	\$135,900
REGISTRATION ADMIN	\$222,600	\$222,600
ADMIN SERVICES	<u>\$165,000</u>	<u>\$165,000</u>
Total Existing	\$1,246,000	\$1,246,000
Additional		
LE/SAFETY TRAINING	\$382,000	
COUNTY ENF AIDS	\$100,000	
REGISTRATION AUTOM	<u>\$72,000</u>	
Total Additional	\$554,000	
Grand Total	\$1,800,000	

The snowmobile funds offset to the trails program would be used for the growing program components of bridge and trail rehabilitation, addition of critical segments in the trail system and a likely increase in the amount per mile utilized for normal trail maintenance.

Registration automation will require an estimated \$72,000 in FY 98 and an on-going amount of \$15,000 per year.

The additional \$100,000 per year will provide the necessary/funds to counties currently participating in snowmobile patrols to receive reimbursement for their efforts without a prorated reduction .

Currently, 5 FTE or 9150 hours of conservation warden activity is directed at law enforcement and safety education efforts. The ability of the warden force to influence or reduce the accident rate through education and enforcement activities is severely limited by the number of hours dedicated and funded for the effort. The additional \$482,000 of GPR funds made available would be utilized to fund an additional 10,000 hours of effort which is a step closer to the 20,000+ hours that studies and demand for services indicate. On-going costs for the additional enforcement and education activities beyond the first year would include an additional \$57,000 for supplies and services.

There is \$450,000 GPR PER YEAR wrote into THE BUDGET. The BALANCE NEEDED to complete the 1.8 million GPR support for the snowmobile program is **\$1,350,000 GPR PER YEAR.**

Testimony of Bruce Thompson on Expanded Charter School Proposal
4/8/97

My name is Bruce Thompson. One week ago today I was elected on a reform platform to the Milwaukee School Board for the Fifth District, representing the East and near South sides of this city. In addition, I own the Downtown Montessori School and make my living as a professor at the Milwaukee School of Engineering.

I speak today for myself, not as a representative of any organization. But my testimony reflects my experience, especially during the last six months of campaigning and the thousands of conversations I have had with parents, teachers, and citizens in my district concerned about the state of our schools.

Our families need more and better options. Lacking sufficient satisfactory educational opportunities, families who can afford to are fleeing Milwaukee. This has a very negative effect on the economic viability of our neighborhoods and the quality of the education of the students who remain. It contributes to increasing economic, racial, and social segregation in our society.

MPS is subjected to powerful pressure groups that oppose any change in the status quo. It also suffers from a creaky bureaucracy, which too often resists responding to the needs of families.

Allowing greater use of charter schools will help see that the educational needs of my constituents are better served. Let me list three possible areas where they can help:

- I found a great desire on the East Side for a small school that would serve its community and help keep families in the city.
- Small focused schools can often serve the needs of children who would otherwise disrupt education in our large public schools.
- Charter schools, particularly on the South Side could relieve the terrible overcrowding in our elementary schools leading to better education for both the children in the charter schools and those remaining in the public schools.

Therefore I encourage you to strengthen Wisconsin's charter school law, by allowing additional sponsors and by clarifying that a charter school may be an instrumentality of MPS.

Thank you for your attention and I would be happy to answer any questions.

Bruce Thompson
332-6267

As Co-Chair,
we are sending
originals to you
with copies to
the other
members of
Joint Finance.

**PETITION OPPOSING THE TRANSFER OF SCHOOL AODA
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GOVERNOR'S BUDGET)**

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NAME	ADDRESS	DATE
Jane Bremer	51421 CTY RD U Mondovi WI 54155	3/10/97
Donna Herold	52116 St Rd 35 Alma WI 54610	3/10/97
Mary Jacobson	W1738 Cty S Alma, WI 54610	3/10/97
Linda Larson	51618 State Rd 35 Alma WI 54610	3/10/97
Nancy Kennedy	301 Sunset Dr Alma WI 54610	3/10/97
Betty Glander	W9530 state Rd 35 Pepin, WI 54159	3/10/97
Joan Duwall	51634 CTH I Alma WI 54610	3/10/97
Sherry Bremick	P.O. Box 123 Alma, WI 54610	3/10/97
Salv Balk	P.O. Box 22 Alma WI 54610	3/10/97
Jan Mielke	2417 Ridgeway Dr Eau Claire, WI 54701	3/10/97
Marie Benty	P.O. Box 414 Alma, WI 54610	3/10/97
Dan Hall	N. 519 Buffalo Ct Nelson WI 54756	3-10-97
Mary Ruff	51425 CTH II Alma WI 54610	3-10-97
Doris Maxwell	W952 Oak Valley, Franken City, WI 54629	3-10-97
Margie Bothe	20515 10th St Stilesville, WI 54630	3-10-97
Kurt Ok	51618 State Rd 35 Alma WI 54610	3/10/97
Bryan Kilian	302 S Main St Alma WI 54610	3-10-97
Charles T. Jeff	1545 Franklin St Onalaska WI 54650	3-10-97
Cheryl J. Youngbauer	W1804 Badland Rd Alma, WI 54610	3-10-97
Barbara Abraham	508 E Prospect Durand, WI 54736	3/10/97
Mailep Masey	51321 State Hwy 35, Nelson, WI 54756	
Carolyn Dazinger	52008 CTH IV Alma WI 54610	3-10-97
Deanne Anderson	General Delivery, Alma, WI 54610	

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NAME	ADDRESS	DATE
Angie Sandoz	333 S. 16 th #2 LaCrosse, WI 54601	3-10-97
Dyle McGee	601 Ridgeway Dr Onalaska, WI 54650	3-10-97
Douglas G. Monnahan	2116 Vine LaCrosse, WI 54601	3/10/97
Al Graeber	1424 Adams LaCrosse, WI 54601	3/10/97
Paula Selhe	N 1112 CTH M Coon Valley, WI 54623	3/10/97
Al Bliss	2105 Weinmabago St., LaCrosse, WI 54601	3-10-97
Brian Weaver	2137 Cass St., LaCrosse, WI 54601	3-18-97
Susan Dee	1106 S. 28 th LaCrosse, WI 54601	3-18-97
Jennifer Wopat	352 main St Stoddard, WI 54658	3-18-97
John J. Zimmerman	1902 1/2 MARKET, LaCrosse, WI 54601	3-18-97
Janet M. Kusch	1717 Sunset Dr LaCrosse, WI 54601	3-18-97
Lance Ellmann	W5250 East Point rd. West Salem, WI 54669	3/18/97
Dorothy Wetterlin	W5873 Rochett Rd Stoddard WI 54658	5/18/97
Scott Weaver	2137 Cass St. LaCrosse WI 54601	4-1-97
Kathleen Averill	2137 Cass St LaCrosse WI 54601	4/1/97

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NAME ADDRESS

DATE

Denise Rosenow W814 Co Rd E, Arcadia, WI 54612 3-10-97

Dawn M. Meier 51647 Cty. Rd. I, Alma WI 54610 3-10-97

Helmi V. Settingsgaard W9504 State Hwy 35, Pepin WI 54759 3-10-97

Katherine J. Huber W1546 Cedar Valley Rd, Alma WI 54610 3-10-97

R. J. Nelson ^{220 BUFFALO CT.} ~~5419 State St.~~ Nelson, WI 54756 3/19/97

B. L. Plucker 703 2nd St. N. Alma, WI 54610 3/19/97

Samuel R. Bell 801 N Main Alma, WI 54610 3/24/97

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NAME	ADDRESS	DATE
Kim Hegdorn	Madison WI 53704	
	2802 Willard Ave	3-6-97
Mary Wagner	W3862 Hwy 59 Whitewater, WI 53190	3-6-97
Lois Dabryn	836 N. Whitney Fox Pt WI 53217	3/6/97
Jessie Jether	Eloy, WI	3-6-97
Peter Cernohous	Oshkosh, WI 54901	3/6/97
Kelly Cuetan	4507 S. 18th St Sheboygan WI 53081	3-6-97
Joseph P. Crimmins	1700 CLIFFGLEN DR OSHKOSH WI 54901	3/6/97
Terri Pittman	333 S 6th #3 La Crosse, WI 54601	3/26/97
Richard Williams	Rt #2, Box 73 JIROQUA WI 54605	3-26-97
Kevin Kennedy	45132 Kerns Ct La Crosse, WI 54601	3-26-97
Carol B. Popelka	4827 Atterly Ct La Crosse WI 54601	3-26-97
Dan Wilson	1724 Liberty St, La Crosse WI 54603	3/26/97
Joan Doe	4207 Cliffside La Crosse WI 54601	3/27/97
Gloria Gubusch	N6751 Cty Rd M Holmen, WI 54636	3/27/97
Joshua Roberto	231 N. 14th St. La Crosse, WI 54601	

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NAME	ADDRESS	DATE
Kevin Guelson	N3633 Co. Rd. 5 Plum City WI 54761	3-11-97
Lyle Hochbauer	673 Jefferson St. Mandeville, WI 54755	3-11-97
Jerena Stoltz	C-FC School Fountain City, WI 54629	3-11-97
John Hafferty	88 W 6th St Buffalo City WI 54622	3-11-97
Klioni Bilon	W2142 Co Rd KK Nelson WI 54756	3-11-97

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NAME	ADDRESS	DATE
Steel	1163 No PARKER DR, Janesville, WI 53548	3/6/97
Summit	1534 JEFFERSON, MADISON WI 53711	3/6/97
Zafarani	N5754 Hwy 89 LAKE MILLS, WI 53551	3-6-97
Cher	666 Summit Avenue, Sun Prairie WI 53590	3-6-97
Martin	501 W Division - Dodgeville, WI 53533	3-6-97
Don & Karen	6321 Remford Rd. Madison, WI 53711	3-6-97
Kraski Erickson	2229-3 Luann Ln, Madison, WI 53713	3/6/97
Patricia Morris	131-43rd Ave Kenosha, WI 53144	3/6/97
Robert X. Matulew	6524 42nd Ave. Kenosha, WI 53142	3/6/97
John J. Abramson	4007 6th Ave Kenosha, WI 53140	3/6/97
Carmen Bivas	3062 N 42nd St Milwaukee, WI 53206	3/6/97

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NAME	ADDRESS	DATE
Page Green	1922 Cherokee Ave, La Crosse	3-6-97
Joyce Libart	532 Bluff Dr., La Crosse	3-6-97

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NAME	ADDRESS	DATE
Maxine Towle	411 S. Taliesin Rd. WALES WI 53183	3/6/97
Joyce Wake	129 Locust St. Dodge WI 53555	3-6-97
Jim Kupa	2753 Jacquelinu MADISON, WI	53711-36-97
Keney Neman	1330 Villa Terrace Whitestown WI	53186 3-6-97
Jana Stebn	556 Mary Knoll Ln. Watertown, WI	53098 3/6/97
Cheryl Aeneow	4624 Reddellen Rd. Oconomowoc WI	53066 3-06-97
Jennifer Mutton-Hallton	2819 S. Serpents Mt/W WI	53207 3/6/97
Gordon Libelleber	4574 White Oak Circle, Cross Plains, WI	53528 3/6/97
Jenna Reining	4580 Garfoot Rd. Cross Plains, WI	53528 3/6/97
Carrol O. Hunder	Rd #1, Box 12A Genoa, WI	54632 3/6/97
Sharon Wispienski	wa68 S8380 Alpine Dr Mukwonago WI	53149 3-6-97
Diana A. Wekings	504 W. 2nd Ave, Brookfield WI	53520 3-6-97
Shelly Osmond	514 S. Jackson St. Janesville, WI	53545 3-6-97
George Allman	802 Birchwood, Comphallspg T. WI	53010

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NAME	ADDRESS	DATE
Kathy Wittenmark	467 N. 96th St. Milwaukee WI 53222	3/6/97
Renee St. Pierre	331 N. 66th St. Milwaukee WI 53213	3/6/97
Marque Douglas	3246 N 33rd Ave WI 53216	3/6/97
Julia Kashi	1917 N. 9th St. Milwaukee WI 53212	
Jerold & Sherrie	301 S. Teakleaf Shawano, WI	
Mary Pat Fiebert	2621 N-72 St. Wauwatosa	5-3246 ^{3/6/97}
Joanne Stephens	1987 Stonecrest Rd La Crosse	54601 3/6/97
Karen Ballin	511 Meadowwood Ct Paderborn	53954 3/6/97

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NAME	ADDRESS	DATE
Judy Faust	W5861 Mooney Rd., Plymouth	4-6-97
Keith Campbell	2323 Scenic Rd. Richfield	3/6/97
Sharon Wilson	N71W39999 Lang Rd. Oconomowoc	3/6/97
Roberta Dellen	GR F #10 Prunewood Ave	3/6/97
Brenda Krupa	200 W Kingsbury Dr. Tilleda, WI	3/6/97
Robert Harm	736 E. Holum St. DeForest, WI	03/06/97
Joseph Langley	2027 Lakewood Dr. Appleton, WI	3-6-97
Gary Dellen	212 Franklin St. Watford, WI	3-6-97

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NAME ADDRESS

DATE 53551

Bruce Darnall W8438 Shorewood Meadows Ct, Lake Mills, WI 3-6-97

Beth Rowedder N636 Woodfield Ln, Lake Mills, WI 3-6-97

ROBERT KLICK 951 GLADSTONE WAY LAKE MILLS, WI 53551 3-6-97

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John A. Parster 3687 Victory St. Joliet 3/6/97
Kathy Matuzewski 377 N Fairfield Joliet 3/6/97

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NAME	ADDRESS	DATE
JOHN FENLOW	425 W. PRAIRIE ST COLUMBUS, WI 53025	3/6/97
Sandy Henney	2458 Red Pine Ct. Portage, WI 53901	3/6/97
Stephanie Moore	2403 Laurel Janesville 53545	3/6/97
Logan Kussman	319 South St. Eagle, WI 53119	
John Brophy	43 S. HUDON St. JANESVILLE 53545	
Kevin Brubaker	527 S. Franklin Janesville 53545	
July Parker	819 W. Erie St. Appleton WI	3/6/97

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NAME	ADDRESS	DATE
Vickie Dahl	105 8TH ST. MINERAL POINT, WI	3/6/97
Craig Wille	5310 Telmer Terrace, Madison, Wis.	3/6/97
Eric Gany	1009 Glenview St. Proctor	3/6/97
Marcia Zahn	341 Riverside Dr., Madison	3/6/97

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Glenn M. Green	1133 Grant St Fort Atkinson -	3/6/97
Dan Kaufman	P.O. Box 409, Fontana, WI	3/6/97
Loon Gundersen	915 W. Wm. B. WI	3/6/97
Yael Yim	2021 River Estate Ln. Straighton, W.	5/3/89
Samuel Swanson	215 Sleepy Hollow, Marshall, WI	3/6/97
Chuck Wright	362 E. Main St Benton WI	5/8/03
Sam Lane	707 Taylor Rd New Lisbon WI	5/9/50

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NAME	ADDRESS	DATE
Kim Weber	W3503 Glencoe Montello, WI	5-8-99
Tom Hercules	360 S. Main Juneau, WI	5-30-99
Dani Scott	P.O. Box 141 Loganville, WI	5-31-99
Michael Andrew	2415 Nicholson, South Milwaukee, WI	5-31-99
Rale Spies	333 N. 5th St Muscoda WI	5-31-99

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Roberta Blackbeck 6124 N. Berkeley Milw. WI 53217 3/6/97
Linda Watson 2536 Huebner Oconomowoc, WI 53066 3/6/97
Fran Fruey 1726 Harwood Beloit WI 53511 3-6-97
Debra Moe 11315 75th St Kenosha WI 53142 3/6/97
Debra J. Chiappetta 1731 Erie St. #1 Racine, WI 53402 6 March 1997
Lane DeVinny 1219 Valley View Dr. Racine, WI 53405 3/6/97
Francie Winkler 1434 S Main St Racine WI 53405
Debbie Thomsen 1514 N10291 Moonlight Dr Germantown WI 53025
Maryjane Burdge 10268 N1926 Shooting Star Rd Pewaukee, WI 53072
Kathleen Clegg 218 Martin Dr. Hartford, WI 53027

A VISION FOR THE FUTURE

YOUTH VILLAGE - YMCA of Metropolitan Milwaukee

Historical Perspective

A model that originated in Germany, Youth Villages have earned the respect of many students, parents, educators and legislators throughout the United States. The German Youth Villages include more than 160 sites spread throughout the country ranging in size from 40 youth to 400 youth. Students range in age from six years to young adults in their early 20s, depending on their needs. They usually stay in the villages until they're able to move into a self-sustaining job or further their education in post secondary schools. The key to the villages' success is the close-knit environment between students and their teachers, counselors, and business people. The curriculum in the villages varies with the needs of the children enrolled, emphasizing college preparation, apprenticeship training or remediation.

The Milwaukee Youth Village Model

The YMCA of Metropolitan Milwaukee first introduced the Youth Village concept to the Wisconsin community in 1992. Quickly gaining the support of Governor Thompson, who in 1993 signed an executive order for the establishment of a Youth Village Planning Council representing business, government and private foundations, the Youth Village movement was well underway. The primary objective of the Council was to determine whether Wisconsin should create a system of schools modeled after the youth villages in Germany, aimed at reducing the dropout rate and improving job skills.

Members of the Planning Council examined several Youth Village sites in Germany to learn more about the model. Through a close 12-year partnership with the YMCA Youth Villages of Germany, the YMCA of Metropolitan Milwaukee had already discovered that villages exist for gifted children, children with physical or learning disabilities, immigrant children who don't speak the German language, to students enrolled at German universities. The Council released a favorable conclusion to move ahead with the development of Wisconsin's first Youth Village in the Milwaukee community. Subsequently, seed monies were appropriated. After an open RFP process, the YMCA of Metropolitan Milwaukee was awarded the first development grant in 1994.

Noting first the differences in German and American cultures the Y realized that the Milwaukee Youth Village could not be duplicated here as they exist in Germany. With a careful study of American residential schools, the Y developed a model that is tailor-made for the youth of the Milwaukee community. Focused on prevention by helping promising youth who are experiencing unsupportive, "at-risk environments", the Milwaukee model was ideally designed for a campus setting with as many as 25 homes and a school facility. Youth are enrolled on a voluntary basis beginning at the middle school level and may remain through graduation from high school.

Three interlocking rings symbolize the essence of the Milwaukee model which is filled with hope and promise. Family Teaching Homes, ring one -- are staffed by live-in married couples and an assistant. Each house hosts 6 - 8 same gender youth. This style of care is licensed through the nationally renown Boys Town USA residential youth care program. Holistic Quality Education, ring two-- is being provided to the youth in this pilot phase by contracting with partner schools who have a demonstrated track record of success and have similar philosophies to the character component of the Youth Village model. The Work Skills Institute (WSI), ring three -- is the critical link that ties together the character curriculum of the Family Teaching Home and the traditional classroom curriculum of the schools. The mission of WSI is to help students explore their individual talents and interests, and identify career options geared for the demands of the 21st Century. WSI bridges the gap between classroom learning and the work place.

Piloted in the 1996 - 1997 school year, as a scaled down community-based model due to the fiscal uncertainties for a full campus, the program was launched with one home located in a nearby Milwaukee suburb. The Milwaukee Youth Village model has already begun to establish a track record of success. The most notable change in the six male participants is the loosening of the grip of hopelessness and despair on these young peoples lives or as noted by parents, teachers and staff, " . . . they now seem to have a sense of hope and purpose and belief in themselves." Beginning the school year with below average ratings, students have achieved notable scholastic and social improvement all moving toward levels of average to above average. The boys are also involved in several extra curricular activities including: music lessons, basketball, the Youth Leadership Academy, the YMCA One on One Program and some in their church choirs.

Where do we go from here? -- The Current Proposal

After suffering set backs in locating welcoming, safe and stable communities for Family Teaching Homes, the YMCA has shifted its focus back from the community-based pilot to the original concept of developing an urban campus for the program. Relentless time and effort has been put into locating an area that will be conducive to a Youth Village campus and complimentary to the community at large.

The current proposal is to develop the Youth Village campus within a near north side neighborhood of Milwaukee, adjacent to a 13-acre county park that is fully equipped with a community center and ample green space. The land immediately to the west and south of the park consists primarily of vacant properties, most of which are owned either by the City of Milwaukee or a private investment group. The site qualifies for city, state and federal community redevelopment dollars. The potential of redevelopment dollars coupled with the YMCA's \$1,000,000 Strong Futures Capital commitment to Youth Village may enable the YMCA to purchase land and begin construction of two homes per year for the next three years (1997 - 1999). Each home, which will be integrated into the existing area, will house up to eight youth. At the end of the third year, the one off-site pilot home will move to the new site. While it may be possible to slate additional lots for the development of more Youth Village homes beyond year three, additional capital and operational dollars will have to be identified to further expand the campus.

Milwaukee First, a private development group has expressed an interest in working with the YMCA - Youth Village to extend the development of the area in a much more comprehensive and strategic fashion, thereby not leaving Youth Village as a standalone entity in the area. Milwaukee First along with Youth Village has entered into serious deliberations with the Milwaukee Department of City Development to determine how the development plan for the area will be best executed.

Youth Village Collaborations

Youth Village has entered into a planning phase with the Youth Leadership Academy, Inc. (YLA) -- a collaborative effort between Marquette University, INROADS, Wisconsin, and Alverno College, focused on the development of elementary to high school aged minority, male youth on a part time basis. The YLA has a ten year track record of proven success in working with young people. The intention of the current planning phase is to create a 12-month, strategic alliance that would lead to a full merger between the YMCA Youth Village and the YLA after a period of one year. The merged organization will serve both male and female students. The synergy of the two programs, along with their common focus on disenfranchised youth, is centered around the development of a non-sectarian, independent K-12 (kindergarten through twelfth grade) school that would serve youth enrolled in Youth Village as well as students from the broader community.

Future Expansion & Funding

The existing pilot home is being funded through a state DPI Grant of \$232,000 and YMCA Strong Futures dollars in the amount of \$500,000 that have been allocated for "start-up" costs for the first three years of Youth Village operations. The expectation is that the State will continue to provide the annually appropriated \$232,000 with an additional award of \$500,000 annually for each pair of Youth Village - Family Teaching Homes that will be constructed within the first three years.

Public education, job training, and social service dollars which would have benefited the child through traditional government programs will follow the student to Youth Village and become a major base of funding. Additional funds will come from the business community (which has a vested interest in gaining future employees from a skilled workforce), philanthropic gifts, grants and awards.

Without a doubt, innovative approaches to education will prove to be the answer to address the special needs of children whose developmental progress is being jeopardized by social conditions that interfere with their learning. Youth Village defines curriculum as ALL THE LEARNING EXPERIENCES OF THE LEARNER! This is a cutting-edge approach to "real world" relevancy in education that excites students about how and what they learn. The residential model offers the continuity of care and safety needed to foster trust, security and the desire to "stretch" to achieve academic, occupational and social goals. Program evaluation is based on student evaluation, as well as evaluative input from community partners. The United States, Wisconsin, and Milwaukee are ready for Youth Village, based on the proven international model and the initial successes of the Milwaukee pilot home. The "real world" awaits young people committed to contributing to the economic and social needs of the society.

**YMCA of Metropolitan Milwaukee
Youth Village**

School Year	1996/97	1997/98	1998/99	3 yr. Total
Homes	1	3	5	5
Students	8	22	38	38
Operational Cost				
Cost per Home	\$ 180,000	\$ 540,000	\$ 900,000	\$ 1,620,000
Educational	33,000	121,000	209,000	363,000
Administrative	133,000	133,000	145,250	411,250
Student Services	247,000	247,000	269,750	763,750
Capital Expense				
Purchase of Homes	200,000	300,000	300,000	800,000
TOTAL	793,000	1,341,000	1,824,000	3,958,000
Operational Cost/Student	74,125	47,318	40,105	100

Investment Per Partner

State	\$ 232,000	\$ 732,000	\$ 732,000	\$ 1,696,000
YMCA	528,000	488,000	883,000	1,899,000
MPS	33,000	121,000	209,000	363,000
TOTAL	793,000	1,341,000	1,824,000	3,958,000

TOTAL

**Testimony
of
Mayor John Norquist
City of Milwaukee
to the
Joint Finance Committee**

**Hearing for the 1997-99 Proposed Budget
Tuesday, April 8, 1997**

REMARKS OF MAYOR JOHN O. NORQUIST

I want to thank the co-chairs and members of the committee for coming to Milwaukee. Your presence sends a signal to the citizens of Milwaukee that the legislature does care about what the taxpayers in the state's largest city have to say about how their hard earned tax dollars are being spent. Having served as Mayor for nine years, I have a pretty good idea of what Milwaukee taxpayers want. We want less taxes. We want a fair and equitable return on our tax dollars and we want state expenditures to add value to our city.

Police Arbitration

I have spoken to the two co-chairs about the Governor's proposal to dramatically alter the collective bargaining process between the City of Milwaukee and its police union.

At the union's request -- and without consulting the city -- the Governor has proposed a radical change in the arbitration process for the Milwaukee police union. Among other things, the change would compare Milwaukee police salaries with those of wealthy suburbs with small forces. Far worse, it would reward police officers as crime worsened. The higher the crime rate, the higher police salaries would go. Only the government could offer that kind of disincentive.

The provision is a budget buster for Milwaukee, pure and simple. And it comes at a time when the Governor has kept shared revenues and expenditure restraint flat, with no increases again. He talks about property tax relief and spending controls, then

turns around and gives a special interest the keys to the city treasury.

It was bad enough in 1993 when the Governor put the screws to Milwaukee taxpayers by forcing us to pay the salaries of police union officers. Now the Governor wants Milwaukee businesses and homeowners to open their wallets again and fork over more money to the police union.

Why? That's a good questions. The city didn't ask for this provision. We don't need it, and we don't want it. contrary to what the Governor's budget director told this committee, we have no trouble recruiting, hiring, or retaining police officers There are 13 applicants for every vacancy. In the last five years, less than 1 per cent of all officers have left to join another department.

The police union wants this provision. Why? Because they've been losing in arbitration. Now they want the Governor to change the rules, and he's ready to accommodate them, without even talking to the city. Once again, he wants to give them something outside of the bargaining process -- something they don't deserve, and something the taxpayers can't afford.

Please remove this mandate to raise our property taxes from the Governor's budget.

Transportation

With regards to the transportation budget, I agree with the Governor, who submitted a budget with no increases, and I disagree with the Governor's aides who have recently endorsed substantial tax increases. I want to encourage the Joint Finance Committee and

the rest of the State Legislature to follow the Governor's lead.

The state's transportation budget has been spinning out of control for years. Debt service has increased by an astronomical 288% over the past ten years. Until spending is brought under control, I will continue to oppose an increase in fuel taxes and fees. Under the Governor's budget:

- * Debt service on revenue bonds will climb to an unbelievable \$156 million, up 11% over the previous biennium.
- * Six new highway projects, recommended by the Transportation Projects Commission, have been enumerated. The cost of the 6 projects is more than \$330 million and none of them will be started until the year 2009 - 12 years from now.
If this budget is adopted there will be a total of 39 major highway projects on the enumeration list with an estimated cost of \$1.5 billion.
- * There is no increase in funding for General Transportation Aid and most other local aid programs. The municipal cost sharing percentage will reach an all time low of 19.1% in 1999.

When state residents fill their cars with gas and pay the current state tax of 23.8 cents per gallon, they believe their tax dollars are being used to fund both state highways and local roads. Why should we have to rely on the property tax to fund more and more local road costs? The financing proposal being advanced by the Wisconsin Towns Association, the League of Wisconsin

Municipalities and the Wisconsin Alliance of Cities takes a long term approach to providing local transportation aids.

Under the Coalition's revenue neutral proposal, funding for local programs would increase gradually, by an average of 7% per year, until appropriations reach 50% of total DOT expenditures.

I would appreciate your support for this proposal.

I would also advise you to abolish the Transportation Projects Commission. In its place the Legislature and WISDOT should develop an affordable, long-term financial plan for meeting local transportation needs as well as the state's highway needs. It's time to get beyond special interests and begin to deal with fiscal reality.

I will not support any toll road proposal to help fund the East-West Corridor Project. The idea that Milwaukeeans would have to pay to drive on a highway that will rip apart our neighborhoods, cost us dozens of homes and hundreds of jobs, and disrupt local cemetery operations is ludicrous.

Don't be too quick to raise revenues which will be used to forever change the landscape of Milwaukee. Don't feel obligated to raise the state gas tax or other fees to save us from the evils of congestion. The interstate can be reconstructed in its current right-of-way and for less money than being talked about.

School Funding

The Governor's budget also marks the second biennium in which the state is obligated to fund 2/3 of all school costs. Although the Governor has met this obligation on paper, he has once again

failed to eliminate the inequities that exist in the school aid formula. He doesn't understand that children have no control over where they live. The goal of the school aid formula should be to compensate school districts for their differing abilities to pay for education based on their property tax base. A basic fact of education finance is this: property rich school districts are able to raise more revenue than property poor districts even if their tax efforts are the same. It is this inequity between taxing effort and spending effort that the Legislature must correct. You have a responsibility, we all have a responsibility, to ensure that all children, despite where they live, receive a quality education that is equally affordable. To bring equity to the school aid formula, I recommend the following:

- * Eliminate the first-tier hold harmless level of support.
- * Add a pupil weighting factor
- * Repeal the school levy credit and transfer the funds to the equalized aid appropriation.
- * Equalize the TEACH Program funds.

I would hope that the Legislature adopts these and other proposed changes before the court orders a more fair and equitable formula.

Lottery

I want to take a moment to share with you my thoughts on the state lottery. It's a loser.

Lottery sales over the past several years have dropped dramatically. To stimulate sales, the Governor proposes to put the

lottery on a vending machine life support system. Don't do it. Sales from the 239 machines are expected to generate only \$2-\$4 million dollars annually. That won't save the lottery. That amount is not going to lower property taxes statewide.

The fact is, that the lottery is a sham. Total 1996 lottery sales in the City of Milwaukee were \$73 million. And what do we get back? About 15-16 cents on the dollar. That's right. In 1996 Milwaukee residents received \$11.8 million in lottery credits. That's what I call a lousy rate of return.

In the meantime, the lottery has sucked \$64 million out of the Milwaukee economy -- \$64 million that could be used to buy goods and services and create jobs.

Statewide, only 36% of the lottery proceeds are returned as property tax credits. That doesn't include prize money, but that only goes to a select few winners. The odds of winning a big jackpot are almost identical whether you buy a ticket or not -- and the winnings are not distributed as property tax relief.

I don't believe that voters who passed the referendum in 1987 knew they would spend hundreds of millions of dollars and get peanuts in return. It might be time to give the voters another crack at it. I would support a bill that Scott Walker plans to introduce which calls for an advisory referendum on the lottery.

The question of how to allocate existing lottery proceeds still remains. The Governor's budget proposal would require municipalities to distribute the lottery credit to all property taxpayers based on their property's assessed value. This proposal probably meets the requirements of the state's uniformity clause

and would be the most expedient in terms of distributing the balance of funds and then shutting down the lottery.

Positive Provisions

Before I wrap-up today, I would like to say a few words about some of the good things in the Governor's budget.

I urge you to support the provisions that permit the City, MATC and UWM to authorize or operate charter schools. Let me make it clear that the City has no intention to operate its own school. I believe a more appropriate role is to have the City grant charters to organizations that offer a solid proposal and to hold them accountable for results. Parents want more options. So do many public school teachers. This proposal will help revitalize public education in Milwaukee. Hold the City accountable but let us help those families who are searching for better educational opportunities.

In a few months, Wisconsin will formally end its old welfare system. W-2 will begin to take effect. I have long supported welfare reform and I commend the Governor for making improvements to W-2. The idea of providing low-income workers child care vouchers until their income reaches 200% of poverty is a good one.

Many low income workers need help with child care between 165% of poverty -- the original threshold -- and the ceiling now being proposed. The child care co-payment changes the Governor is advancing also make great sense. The original schedule charges workers so much as they moved into private sector jobs that their disposable income would often go down. The new schedule, by

lowering what these workers must pay, will help assure that work gets you farther ahead.

The Governor has also proposed to increase the basic W-2 cash grant by 21% -- from \$555/month to \$673/month for community service jobs. This is a step in the right direction. However, W-2 needs to be paying real wages for real jobs.

The W-2 cash grant system creates a situation in which workers can end up working for more than the minimum wage. This will deter thousands of workers from giving up their government subsidized jobs and moving into the private sector. The cash grant system also deprives workers of many of the experiences of real life work -- like getting a weekly paycheck, paying FICA and Medicare taxes, filing a tax form and claiming the federal EITC. If W-2 participants could file for the federal EITC, tens of millions of tax dollars that Wisconsinites have sent to Washington would be returned, tax dollars that, if W-2 participants were paid wages, would flow right back into our neighborhoods, rural and urban alike.

So, I urge you to adopt the Governor's proposed changes to W-2. They do make W-2 better. But I also ask you to add one more major change.

Instead of giving W-2 participants cash grants that discourage them from taking private sector jobs, pay them a wage -- the minimum wage-- for every hour they work. This will make private sector jobs more attractive, increase participants' total income, and bring back tens of millions in federal tax credits to Wisconsin.

In addition, please support the Governor's provisions for funding the state EITC and Milwaukee's New Hope Program. These are two more welfare related initiatives that will improve the lives of many Milwaukee residents. I thank the Governor for including them in his budget.

Thank you for the opportunity to address the committee. I would be happy to respond to any questions.

April 8, 1997

Hours of* Work Required (Per Week)	Hours of Work Missed (Per Week)	Hours of Work Performed (Per Week)	Maximum Grant Amount (Per Month)	Sanction Amount** (Per Month)	Actual Grant Received (Per Month)	Effective Wage Rate (Per Hour)***
40	0	40	\$673	\$0	\$673	\$4.21
40	5	35	\$673	\$103	\$570	\$4.07
40	10	30	\$673	\$206	\$467	\$3.89
40	15	25	\$673	\$309	\$364	\$3.64
40	20	20	\$673	\$412	\$261	\$3.26
40	25	15	\$673	\$515	\$158	\$2.63
40	30	10	\$673	\$618	\$55	\$1.38
35	0	35	\$673	\$0	\$673	\$4.81
35	5	30	\$673	\$103	\$570	\$4.75
35	10	25	\$673	\$206	\$467	\$4.67
35	15	20	\$673	\$309	\$364	\$4.55
35	20	15	\$673	\$412	\$261	\$4.35
35	25	10	\$673	\$515	\$158	\$3.95
35	30	5	\$673	\$618	\$55	\$2.75
30	0	30	\$673	\$0	\$673	\$5.61
30	5	25	\$673	\$103	\$570	\$5.70
30	10	20	\$673	\$206	\$467	\$5.84
30	15	15	\$673	\$309	\$364	\$6.07
30	20	10	\$673	\$412	\$261	\$6.52
30	25	5	\$673	\$515	\$158	\$7.90
25	0	25	\$673	\$0	\$673	\$6.73
25	5	20	\$673	\$103	\$570	\$7.13
25	10	15	\$673	\$206	\$467	\$7.78
25	15	10	\$673	\$309	\$364	\$9.10
25	20	5	\$673	\$412	\$261	\$13.05
20	0	20	\$673	\$0	\$673	\$8.41
20	5	15	\$673	\$103	\$570	\$9.50
20	10	10	\$673	\$206	\$467	\$11.68
20	15	5	\$673	\$309	\$364	\$18.20
15	0	15	\$673	\$0	\$673	\$11.22
15	5	10	\$673	\$103	\$570	\$14.25
15	10	5	\$673	\$206	\$467	\$23.35
10	0	10	\$673	\$0	\$673	\$16.83
10	5	5	\$673	\$103	\$570	\$28.50

* Required work and/or required educational and training activities

** Formula assumes: (1) sanction rate of \$5.15 per hour for each hour of missed work or education/training, (2) participant missed same number of hours each week of required work or education/training, (3) 4 weeks per month.

Formula is: # of Hours of Work Missed x \$5.15/hour x 4 weeks

*** Formula assumes 4 weeks per month.

Formula is:
$$\frac{\text{Actual Grant Received}}{\# \text{ of hours of work performed/week} \times 4 \text{ weeks}}$$